

Maintenance and Management of Gravel Roads

2024

Matt Ulberg, PE

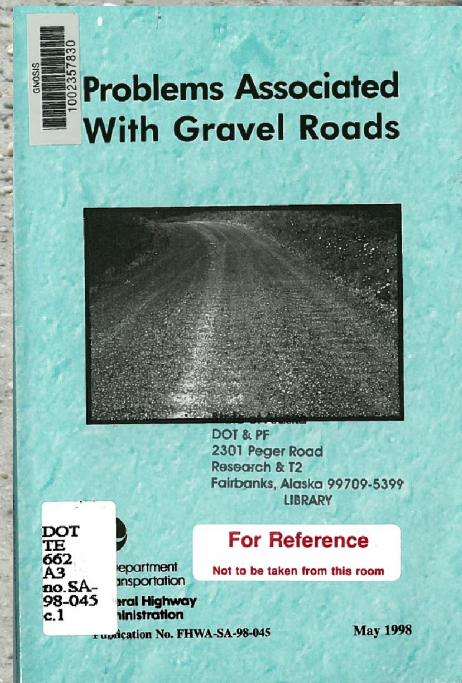
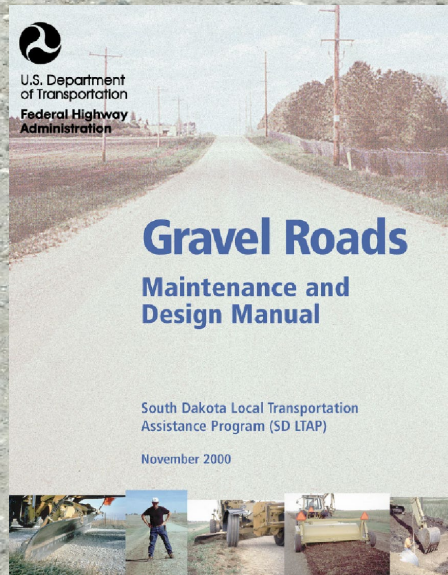
Director, Montana LTAP

Western Transportation Institute

MSU-Bozeman

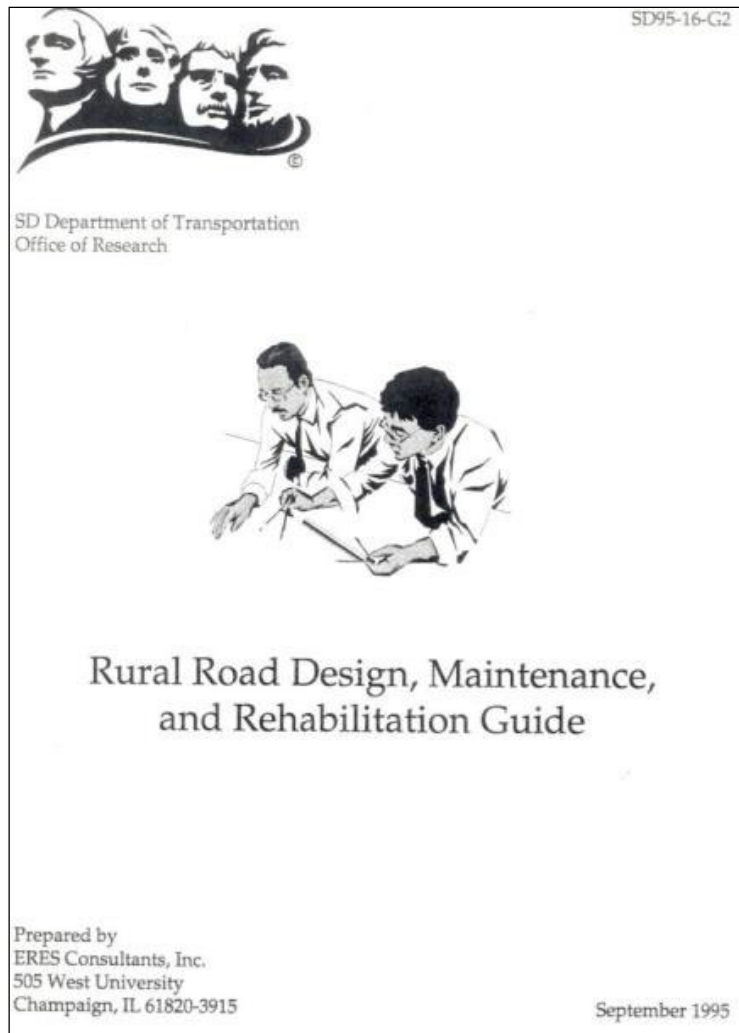
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Gravel Road Most Have Literature



Barnes and Connor, 2017

Good example of a Low Volume Rd Design Guide



Good guidance, non-technical, accommodates unpaved road design.



Your best bet for a great resource:

The FHWA Gravel Roads manual – currently out of print, but is available online

Resource: Maintenance and Management of Gravel Roads

Special Thanks To

Ken Skorseth, Program Manager (Retired)

South Dakota Local Transportation Assistance Program

South Dakota State University

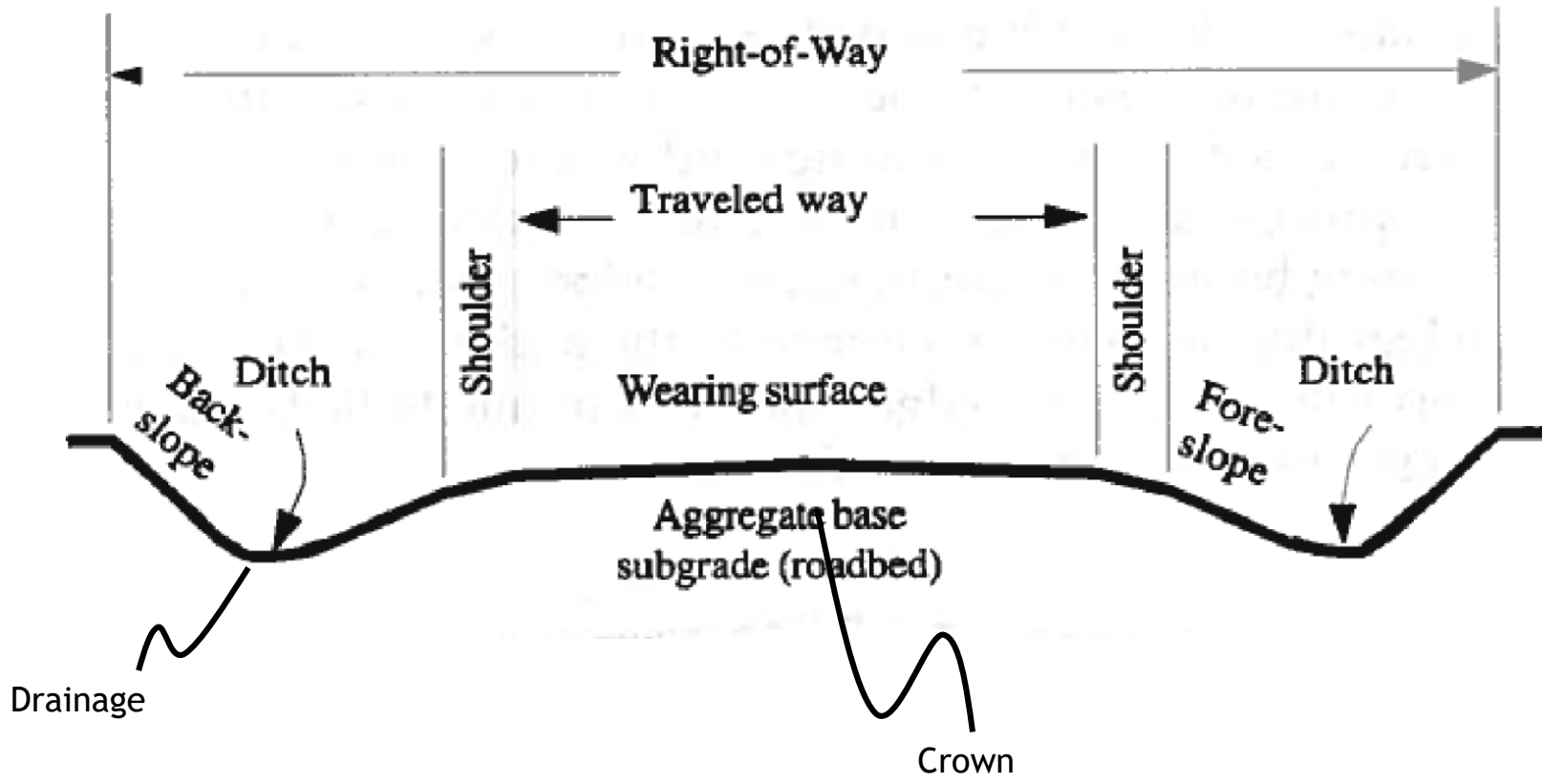
Brookings, South Dakota, USA

A few goals for this course:

- Open Discussion and honest questioning; please share your experience!
- We hope to provide everyone with at least a few points to help maintain gravel roads
- We will answer your questions as best we can

Let's Get Started!

The GOSPEL of Good Gravel!



From AASHTO Guidelines for Geometric Design of Very Low-Volume Local Roads (ADT \leq 400)

US Customary						
Design speed (mph)	Total roadway width (ft) by functional subclass					
	Major access	Minor access	Recreational and scenic	Industrial/commercial access	Resource recovery	Agricultural access
15	–	18.0	18.0	20.0	20.0	20.0
20	–					
25	18.0					
30	18.0					
35	18.0					
40	18.0					
45	20.0					
50	20.0					
55	22.0					
60	22.0	–	–	–	–	–

What minimum roadway width needed? Speed and classification (use) dependent.

Note: Total roadway width includes the width of both traveled way and shoulders.

Exhibit 1. Guidelines for Total Roadway Width for New Construction of Very Low-Volume Local Roads in Rural Areas

Roadway crown shape is critical!



Crown should be straight like the roof of a house, **NOT** arched like a loaf of bread.

Crown should be at or near $\frac{1}{2}$ inch per ft (or 4%), but not to exceed 6%.

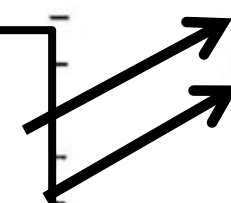
Example:

24 ft roadway should have....approx. 6 inches of crown.
(vertical difference between the shoulder and centerline)

From AASHTO Guidelines for Geometric Design of Very Low-Volume Local Roads (ADT \leq 400)

US Customary						
Design speed (mph)	Total roadway width (ft) by functional subclass					
	Major access	Minor access	Recreational and scenic	Industrial/commercial access	Resource recovery	Agricultural access
15	–	18.0	18.0	20.0	20.0	22.0
20	–	18.0	18.0	20.0	20.0	24.0
25	18.0	18.0	18.0	21.0	21.0	24.0
30	18.0	18.0	18.0	22.5	22.5	24.0
35	18.0	18.0	18.0	22.5	22.5	24.0
40	18.0	18.0	20.0	22.5	–	24.0
						26.0
						–
						–
						–
						rs.

Agricultural Access Classification: Minimum roadway width is 24 ft at 20 to 40 mph design speed, increases to 26 ft if design speed is 50 mph



Very Low-Volume

From AASHTO Guidelines for Geometric Design of Very Low-Volume Local Roads (ADT \leq 400)

- Are we providing widths on our roads that are in line with AASHTO guidelines?
- Are we maintaining our roads to that width?
- Do we have roads that are too wide or too narrow or both?

Good Gravel Roads

Crown



One of the biggest challenges in gravel road maintenance.



Every road must have crown.

Lack of crown 2% or less



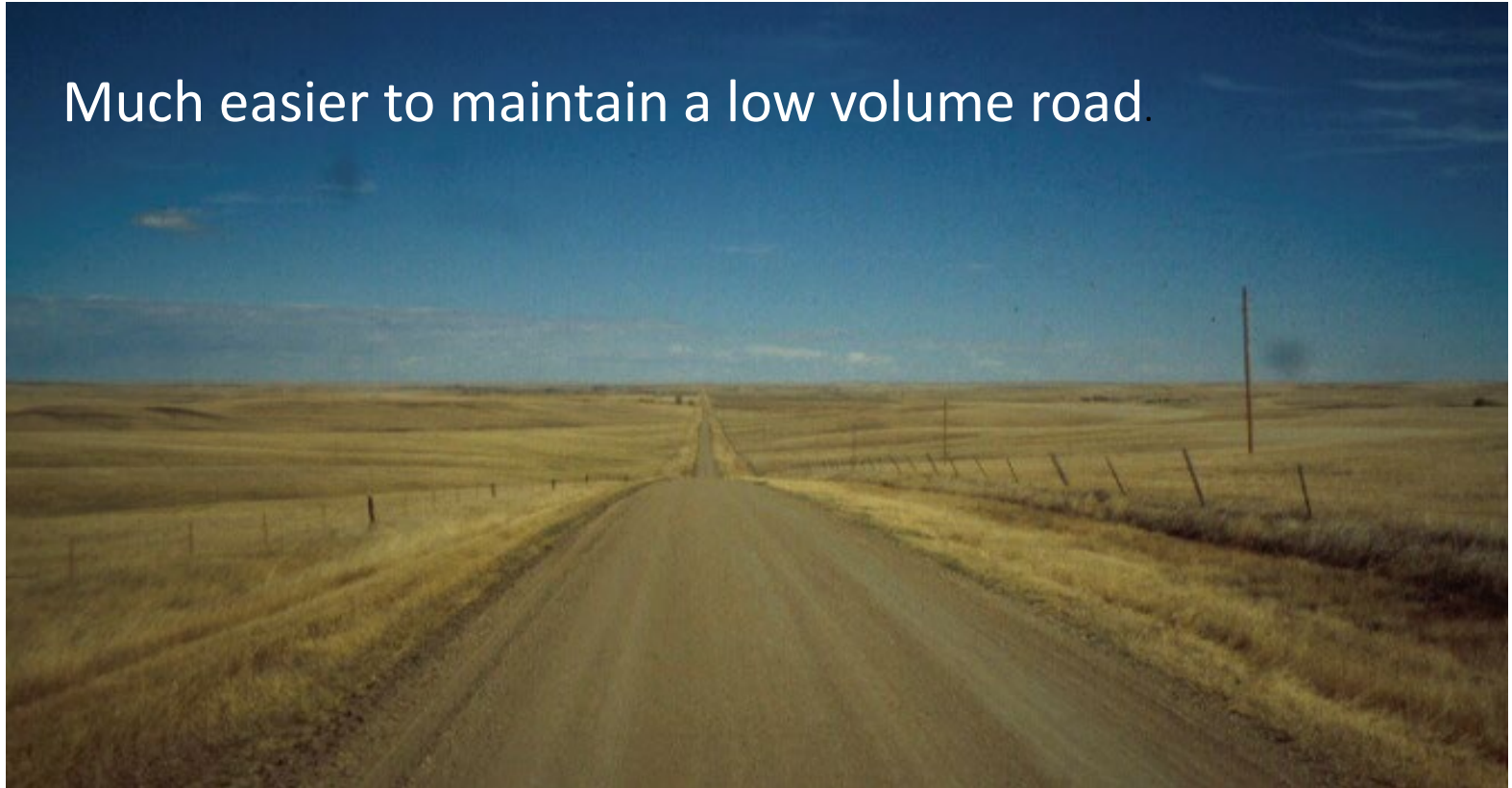
Adequate 4% Crown





Actually an inverted crown!!

Much easier to maintain a low volume road.





Some roads have too little crown, this one has too much.



Imagine a cattle trailer on this road.



About 13 inches on a 20' top



Too much crown tend to force traffic to drive in the middle of the road!



Constructing
a new rural
road – great
if you can
afford it



How many local gravel roads were built



The compaction and construction blading as shown here was seldom done



How those roads look 70 years later



Good Gravel Roads

There are two primary things to understand in doing good Gravel Road Maintenance:

- The use of the Motorgrader
- The use of good surface gravel

(Each is as important as the other!!)

Key learning objectives

- The grader operator must understand the correct shape needed on the roadway.
- Supervisors need to know this as well, and support proper methods and means to accomplish common goals.
- Gravel road performance depends almost entirely on quality and quantity of the surface gravel.
- Corrugation, excess loose material, and excessive windrows are primarily due to poor quality of surface gravel.

Key learning objectives

- Maintenance is the primary way in which we take care of the significant capital investment in the roads we travel.
- Maintenance can significantly affect the performance of our roadways, in both positive and negative ways.
- Properly trained and supported maintenance staff is critical to the long-term success of all road departments, and the importance of day-to-day maintenance and operations are not to be underestimated.

Good Gravel Roads

- Good Gravel requires QA/QC at the stockpile
- Good Gravel requires good stockpile management
- Good Gravel will reduce maintenance requirements
- Good Gravel will reduce or eliminate corrugation
- Good Gravel cannot overcome poor grader practices
- Good Gravel requires proper shape/crown and shoulder maintenance

Roadway crown shape is critical!

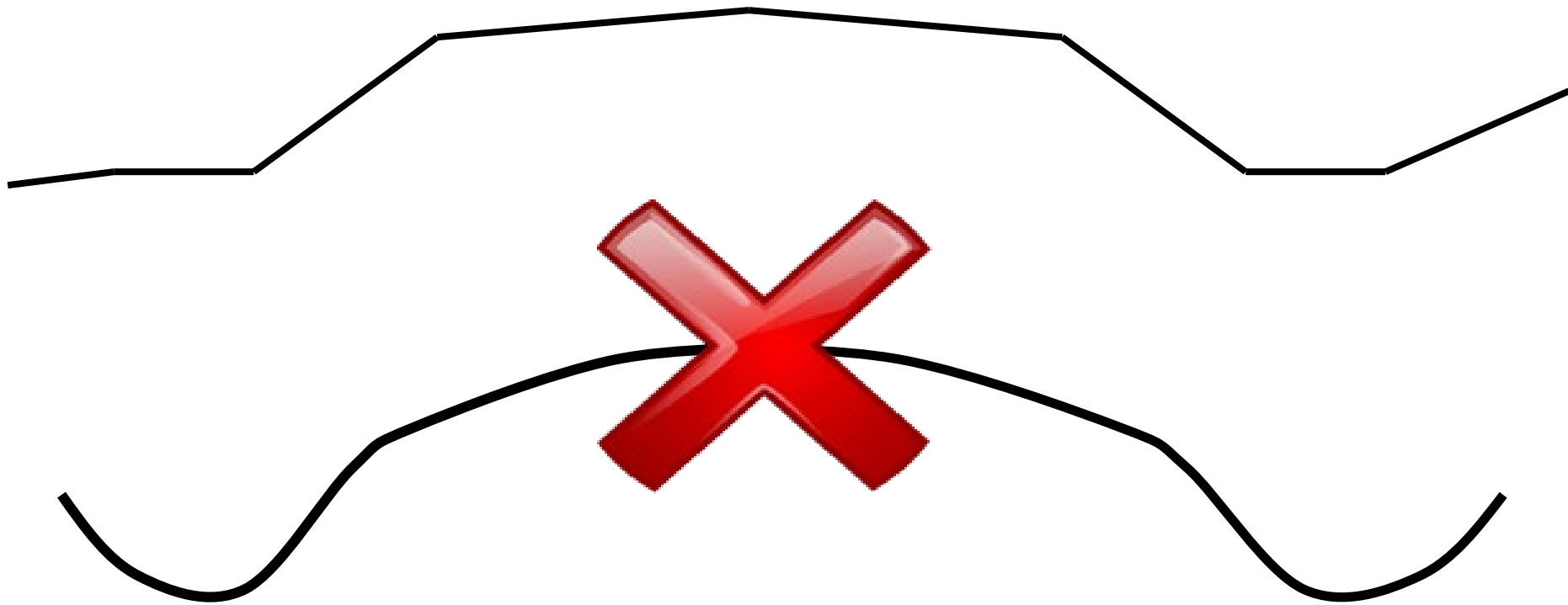


Crown should be straight like the roof of a house, NOT arched like a loaf of bread.

Crown should be at or near $\frac{1}{2}$ inch per ft (or 4%), but do not exceed 6%.

Example: 24 ft roadway should have approx. 6 inches of crown.

You want crown shaped like this



Maintaining Gravel Roads

- Understanding correct shape of the roadway cross-section is the most important knowledge an operator can possess.
- Gravel roads constantly change shape! Operators and supervisors have to deal with this.



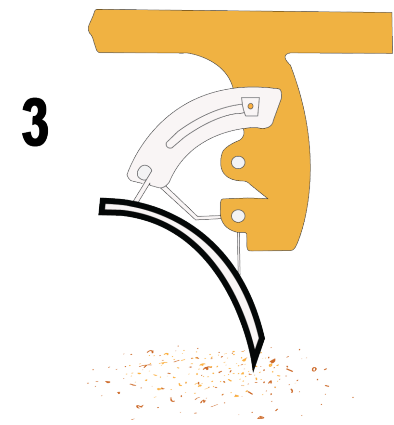
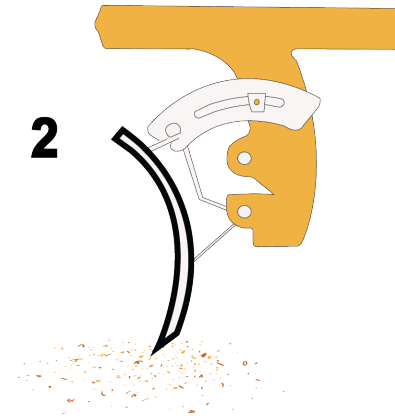
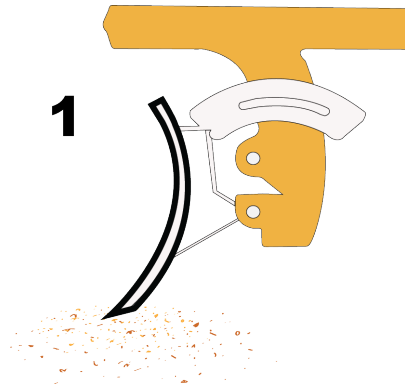


Maintaining Gravel Roads

Important things to understand about the use of the motorgrader:

- Moldboard Angle
- Moldboard Pitch
- Motorgrader Stability
- Operating Speed
- Articulation
- Windrows





**Which pitch is correct
for maintenance
blading?**

This device can
be helpful

But only if it's a
crown gauge!



Slope Control systems on motorgraders are a great aid in construction and rehabilitation



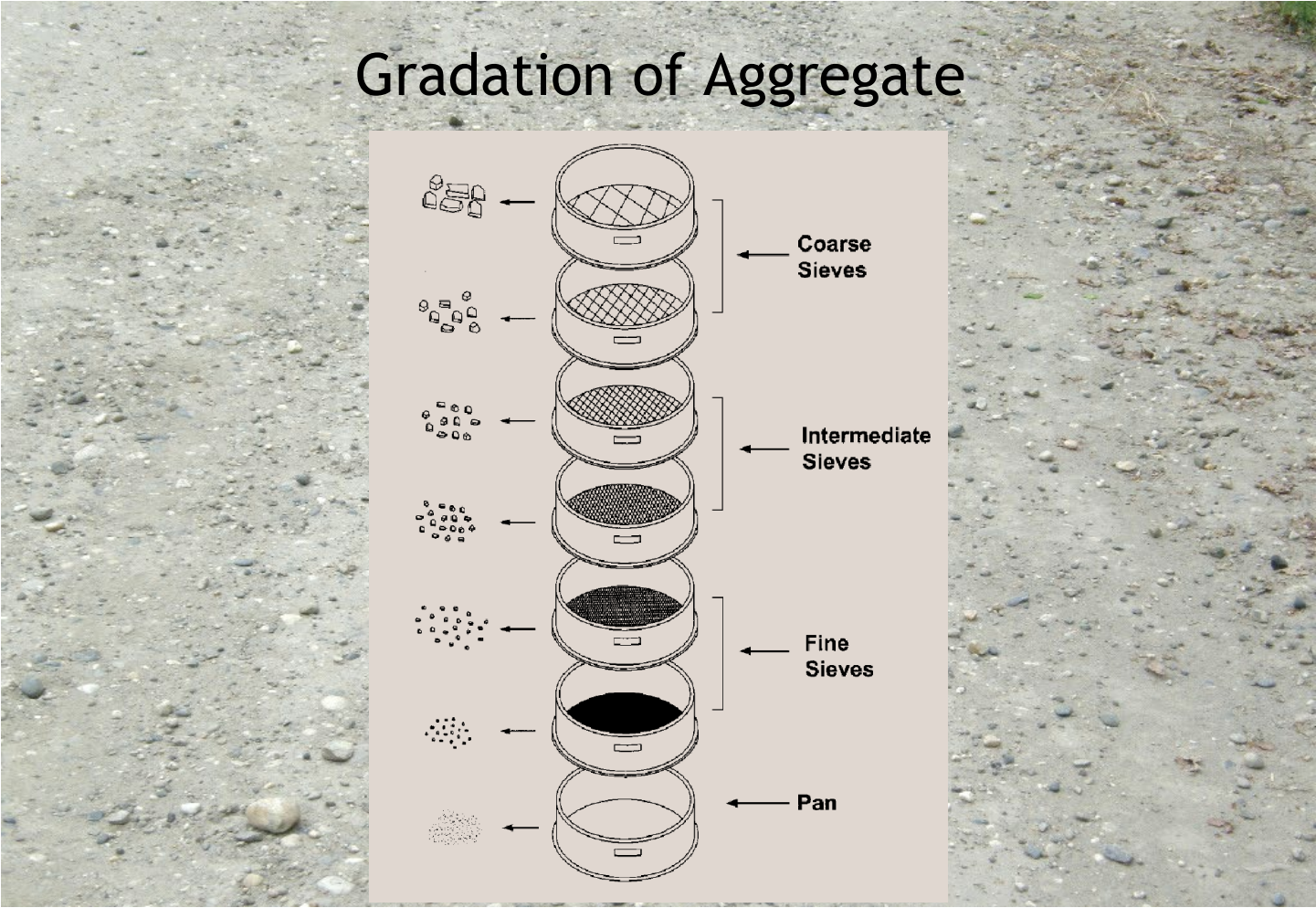
Electronic Slope Reading

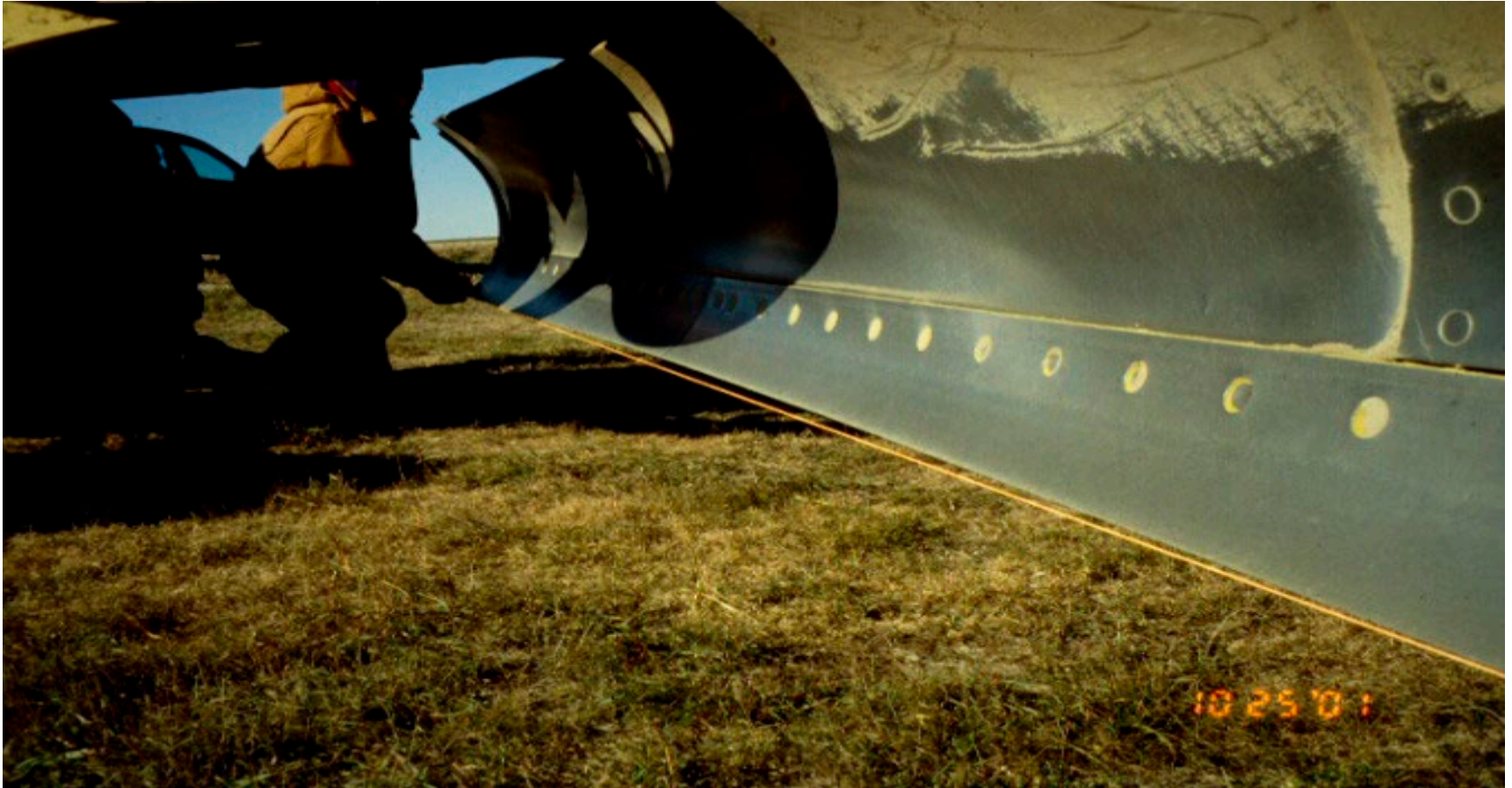


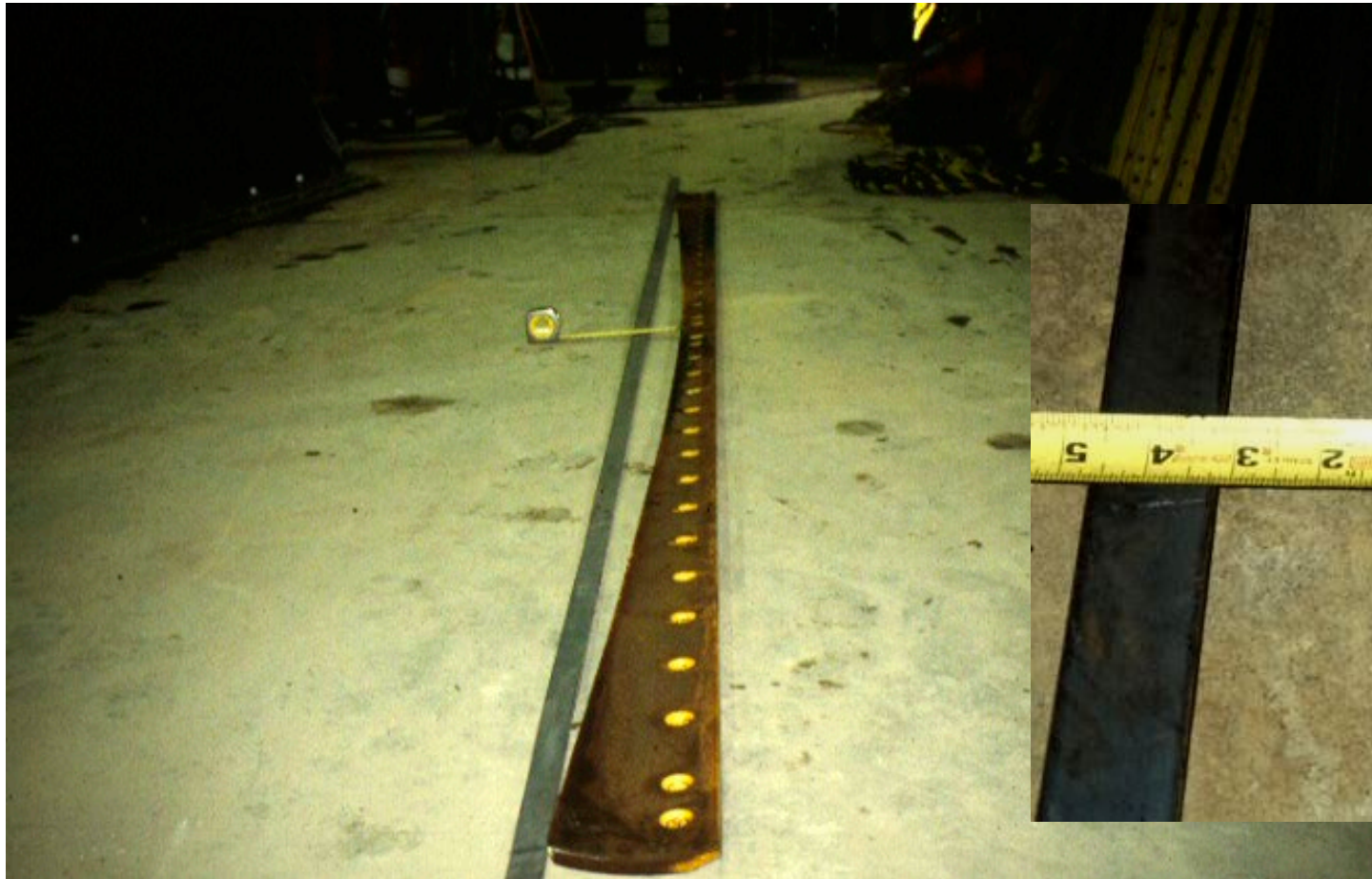
A simple carpenter level or smart level



Gradation of Aggregate







You want crown shaped like this



Not like this

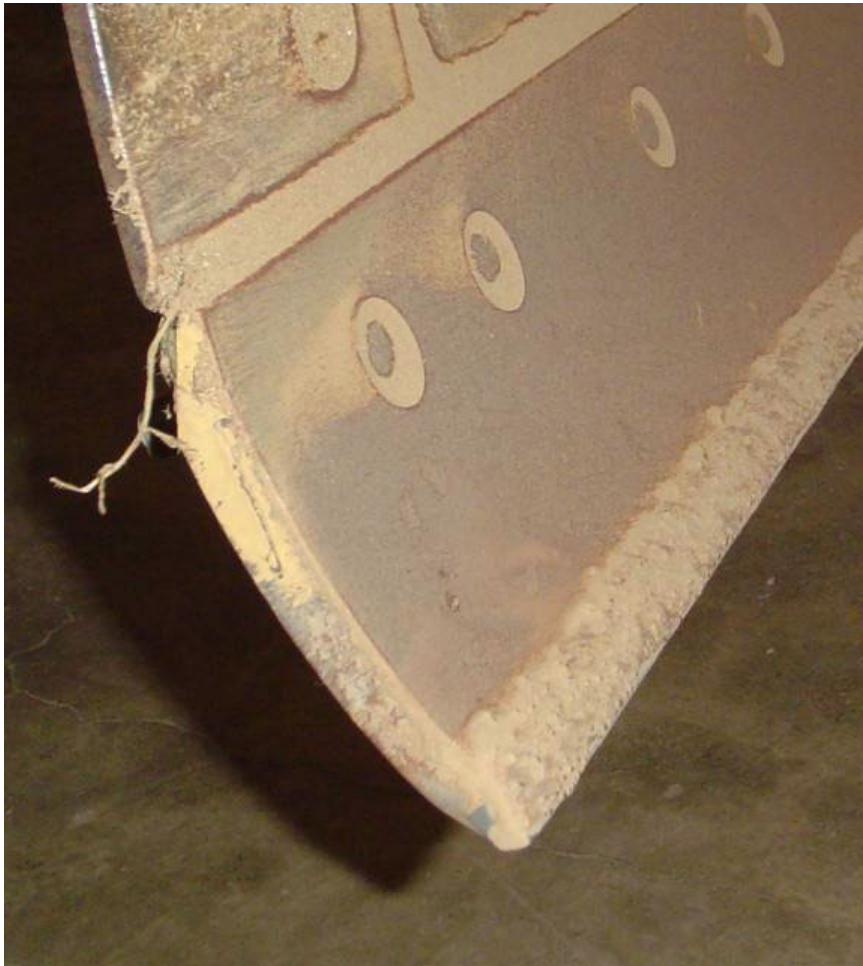


Maintaining Gravel Roads



Carbide Cutting edges are one possible answer – expensive, but can give up to two years of use











Crown should be at or near $\frac{1}{2}$ inch per ft (or 4%), Do not exceed 6%!

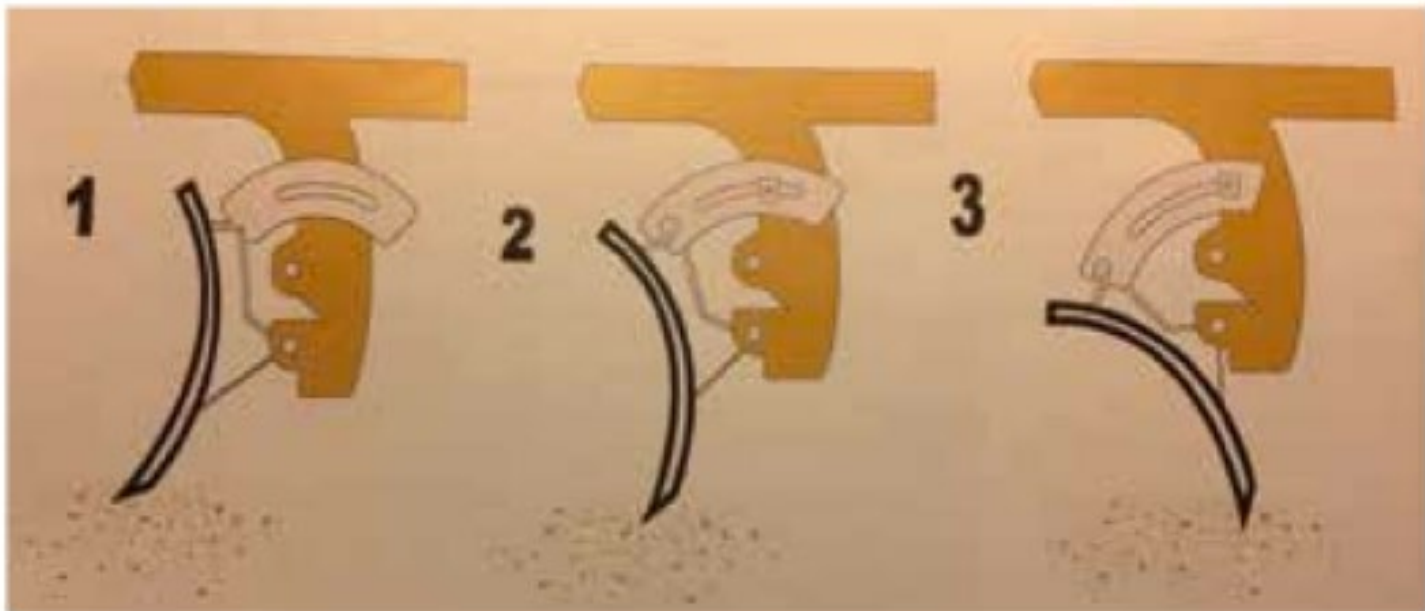
Example: 24 ft roadway should have approx. 6 inches of crown.

Crown should be straight like the roof of a house.

Motor Graders and General Unpaved Road Maintenance

- Using a motor grader is the most efficient and effective way to maintain unpaved roads.
- Use of a compaction method is important as well!
- What to do and what not to do... both are important considerations.

What is each blade pitch used for?





Smoothing Procedure

- 1) Determine the road length for smoothing.
- 2) Place temporary work zone traffic control.
- 3) Tilt the moldboard forward to create a dragging action.
- 4) Angle the moldboard at 30 to 45 degrees to spread the loose material.
- 5) Tilt the front wheels 10 to 15 degrees from vertical in the direction the aggregate is rolling across the blade.
- 6) Repair minor defects by hand.
- 7) Consider periodically blading the surface against traffic to eliminate aggregate drift at bridges, culverts, intersections, and railroad crossings.





Moldboard Angle



45* angle on a 26' top will not cross centerline



May have to
adjust
moldboard
angle to get
across
centerline







Not Controversial...

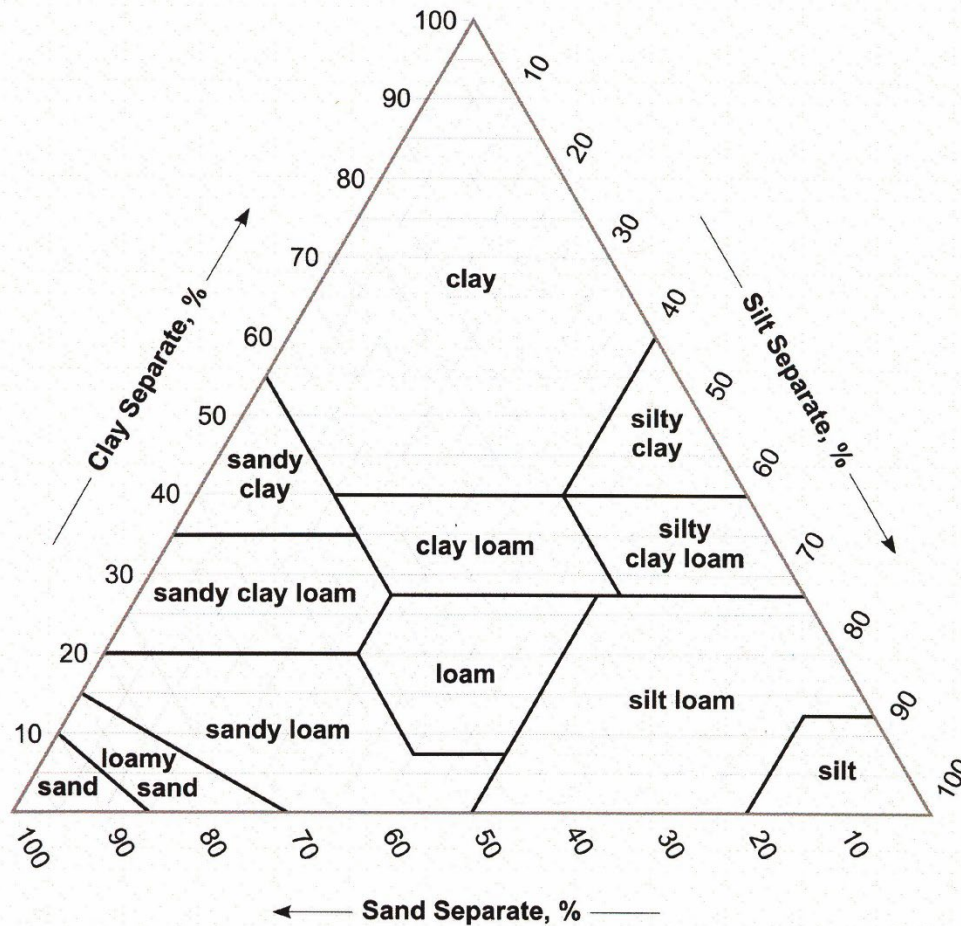
- The motorgrader operator must understand the correct shape needed on the roadway.
- There are special shaping situations such as driveways, intersections, bridge approaches, etc. that need to be understood as well.
- But thereafter, how a gravel road performs depends on quality and quantity of the surface gravel.

Controversial????

- Washboarding, excess loose material, and excessive windrows are primarily due to poor quality of surface gravel.

Classification of fines

Soil Textural Triangle



Subgrade Soil Strength Parameters

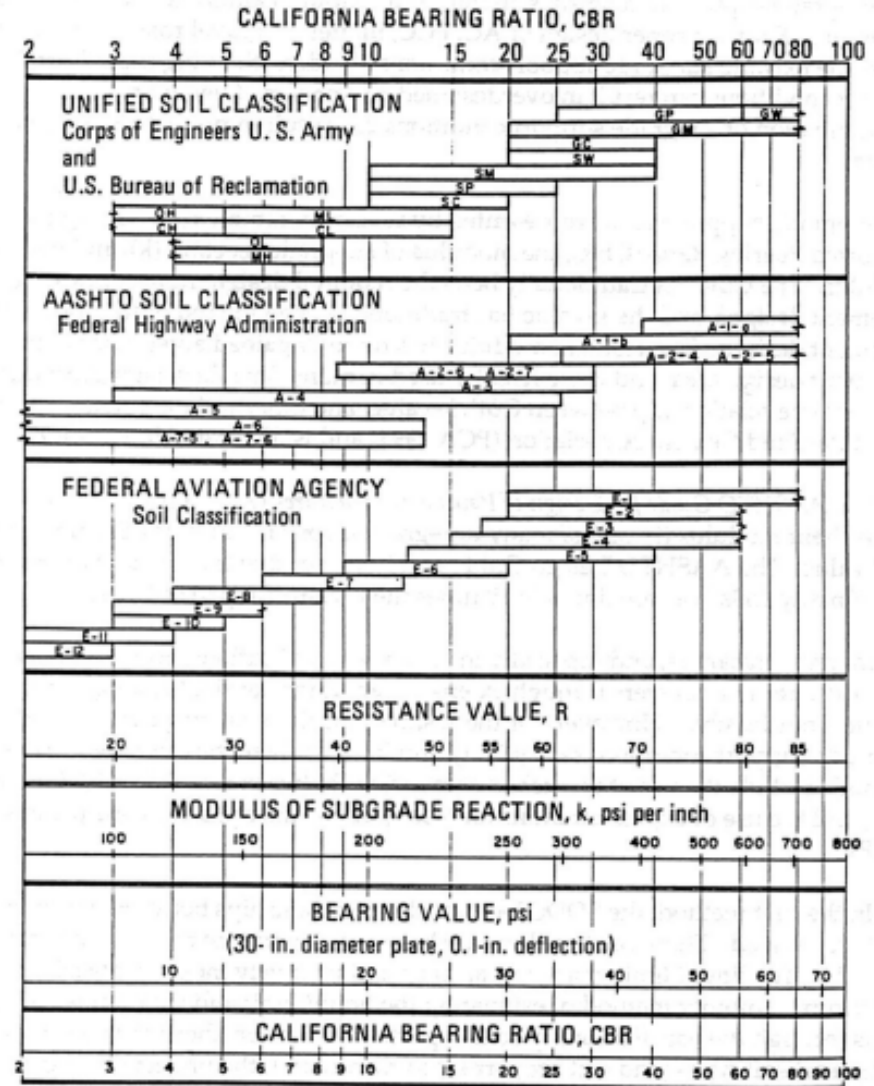


Figure 7.1. Approximate relationship of soil parameters (PCA 1984).

[Rural Road Design, Maintenance, and Rehabilitation Guide \(sdstate.edu\)](http://sdstate.edu)

Managing Gravel Quality and Quantity

Gravel Testing procedures: Sieve Analysis

[Standard Method for Sieve Analysis of Fine and Coarse Aggregates \(ASTM C136\) – YouTube](#)

[AASHTO T27 ASTM C136 – YouTube](#)

NDDOT Standard Specification – 2008 Edition

CLASS OF AGGREGATE AND SPECIFICATION LIMITS

B. Specific Requirements.

Table I: Aggregates for Subgrade Repair, Trench Backfill, Bases, and Surfacing

Sieve Size Percent Passing	Permeable Trench Backfill	Aggr. for Subgrade Repair ⁵	Aggr. for Blended Base	Shldr. Aggr. Surface	Aggr. Base ⁵	Permeable Base Aggr.
	2	3	3M	4	5	7
3"		100				
1-1/2"						
1-1/4"						
1"			100		100	100
3/4"	100	80-100	80-100	100	90-100	95-100
5/8"						
1/2"						85-100
3/8"	50-95					60-90
No. 4		35-85	35-85	35-85	35-70	15-25
No. 8						2-10
No. 10	0-15					
No. 16						
No. 30	0-4	20-50	20-50	10-50	16-40	
No. 50						
No. 100						
No. 200		0-15	4-10	7-17	4-10	0-3
Shale ¹		12%	12%	15%	12%	8%
L. A. Abrasion ¹				50%	50%	40%
Plasticity Index ²						
Fractured Faces ³				10%	10%	85%

Footnotes for Tables I and II:

¹ Maximum Allowable Percentages.

² Maximum allowable unless range shown. N.P. = Non Plastic as per AASHTO T-90. Use material passing the No. 40 sieve (standard method). For Class 5 aggregate determined from the following formula: Max. allowable PI for Class 5 = 10 - (% Passing No. 40 Sieve / 10)

³ Minimum weight percentage allowable for the portion of the aggregate retained on a No. 4 sieve having at least 1 fractured face for Classes 4, 5, 13, 27, 29, 31

⁴ Minimum percentage of material passing a No. 4 sieve that is composed of fractured material produced by a crushing process. The Contractor shall demonstrate

⁵ Salvaged Base meeting the requirements of Section 302 and 817 may be substituted for Cl. 3 or Cl. 5 virgin aggregate, unless otherwise specified on the Plans.

Aggr.
Surface

13

100
70-100

38-75

22-62

12-45

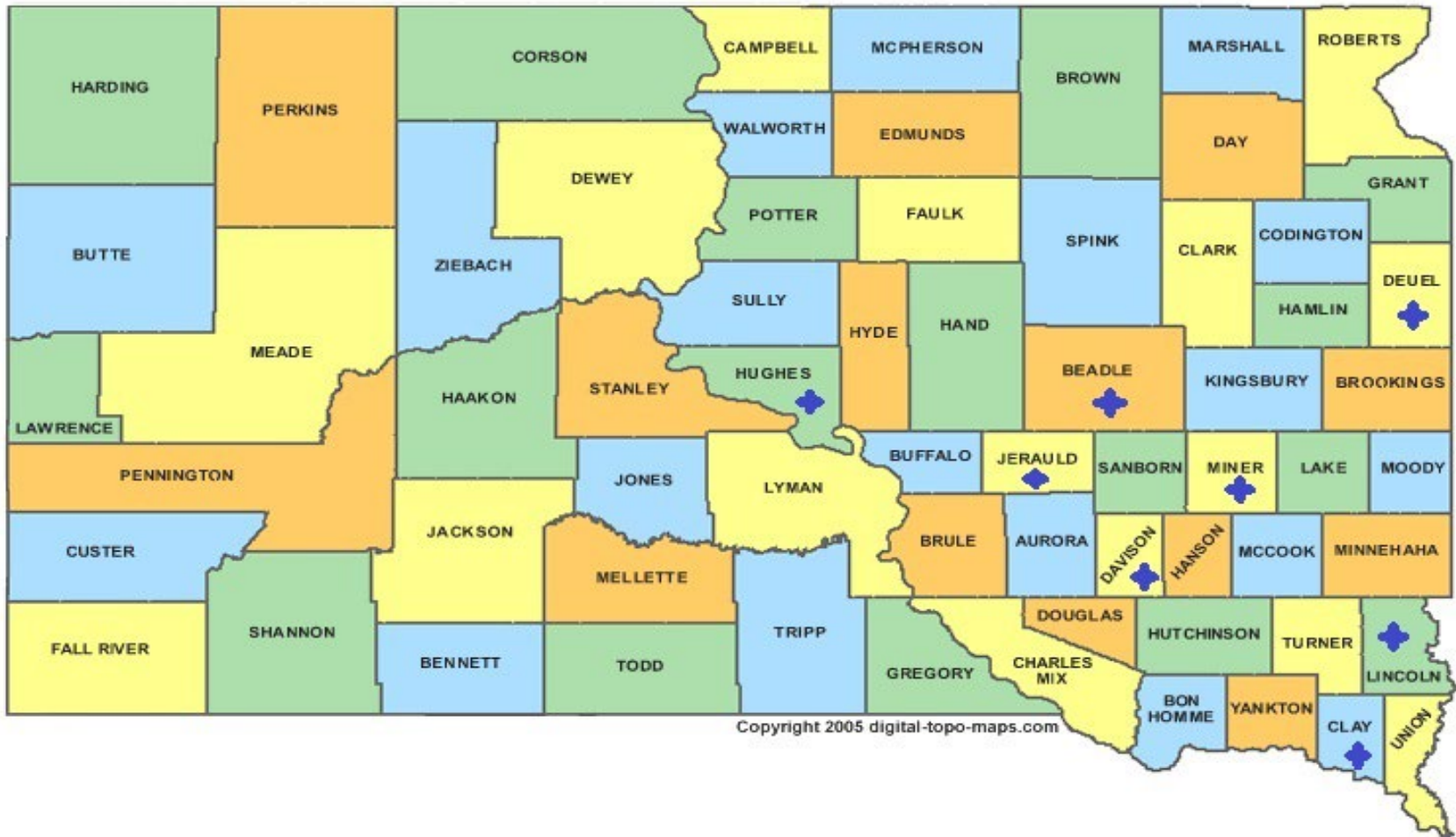
7-15

12%

50%

10%

Recent validation check of material quality in SD



Copyright 2005 digital-topo-maps.com

Gradation/PI Tests

List of Gravel Sources

Deuel County A

Deuel County B

Beadle County

Miner County

Hughes County

Mitchell Township

Lincoln County

Clay County

Jerauld County

Why these sites chosen?

Previous data seems inaccurate

Study contrast in local materials used on unpaved road

Summary

Source	Gradation	PI
Deuel County A	Failed	Failed (No PI)
Deuel County B	Failed	Failed (No PI)
Beadle County	Failed	Passed (5)
Miner County	Failed	Passed (6)
Hughes County	Failed	Passed (4)
Mitchell Township	Failed	Failed (No PI)
Lincoln County	Passed	Failed (no PI)
Clay County	Failed	Passed (7)
Jerauld County	Failed	Passed (4)

Gravel Quality Issues

- Gradation problems generally confined to small percentage retained on 1 in. sieve (SDDOT Gravel surfacing spec requires 100% passing 3/4 in. sieve.
- Generally good on the split between coarse and fine aggregate on the #40 sieve.
- SDDOT Standard Specification requires minimum plasticity index (PI) of 4 and maximum of 12
 - Only five of nine samples had PI.
 - Maximum PI tested was 7.

Part of the problem in not getting plasticity:



Managing Layer Thickness: Coring a Gravel Road:







Over two inches of thickness deviation



Example of test pit in existing gravel road



Calculate spread rates on gravel projects



It requires 407 cubic yards (570 tons) to place one inch of gravel on 1 mile of a 20 ft road top.



11/28/2012

A 25-ton load of gravel covers only 320 linear ft to place one inch of gravel on a 20 ft road top.



12/03/2012

This means....

- If you are not measuring layout distances, you are NOT laying out consistent layers of gravel.
- Do you have another way? Teach me!

Note: this is an adequate layer for maintenance, but not adequate thickness to carry legal loads during spring thaw!



12/03/2012

Deep Layer Needed to Carry Heavy Loads

Table 4.2. Suggested gravel layer thicknesses for new or reconstructed rural roads.

Estimated daily no. of heavy trucks	Subgrade support condition ¹	Suggested minimum gravel layer thickness, mm (in)
0 to 5	Low	165 (6.5)
	Medium	140 (5.5)
	High	115 (4.5)
5 to 10	Low	215 (8.5)
	Medium	180 (7.0)
	High	140 (5.5)
10 to 20	Low	290 (11.5)
	Medium	230 (9.0)
	High	180 (7.0)
25 to 50	Low	370 (14.5)
	Medium	290 (11.5)
	High	215 (8.5)

14.5 inches of gravel needed to carry 25 to 50 trucks per day over weak subgrade!

Notes. ¹ Low subgrade support: average CBR \leq 3 percent; medium subgrade support: 3 percent $<$ average CBR \leq 10 percent; high subgrade support: average CBR $>$ 10 percent. ² CBR = California Bearing Ratio of the in-place subgrade soils. Methods of estimating CBR are discussed in section 7 of this document.

Some Thoughts on Gravel Quality



Same operator
Same road
Same day
Different gravel



11/20/2012

SDDOT/SDLTAP Surface Gravel Study Project Update

Lessons Learned Thus Far

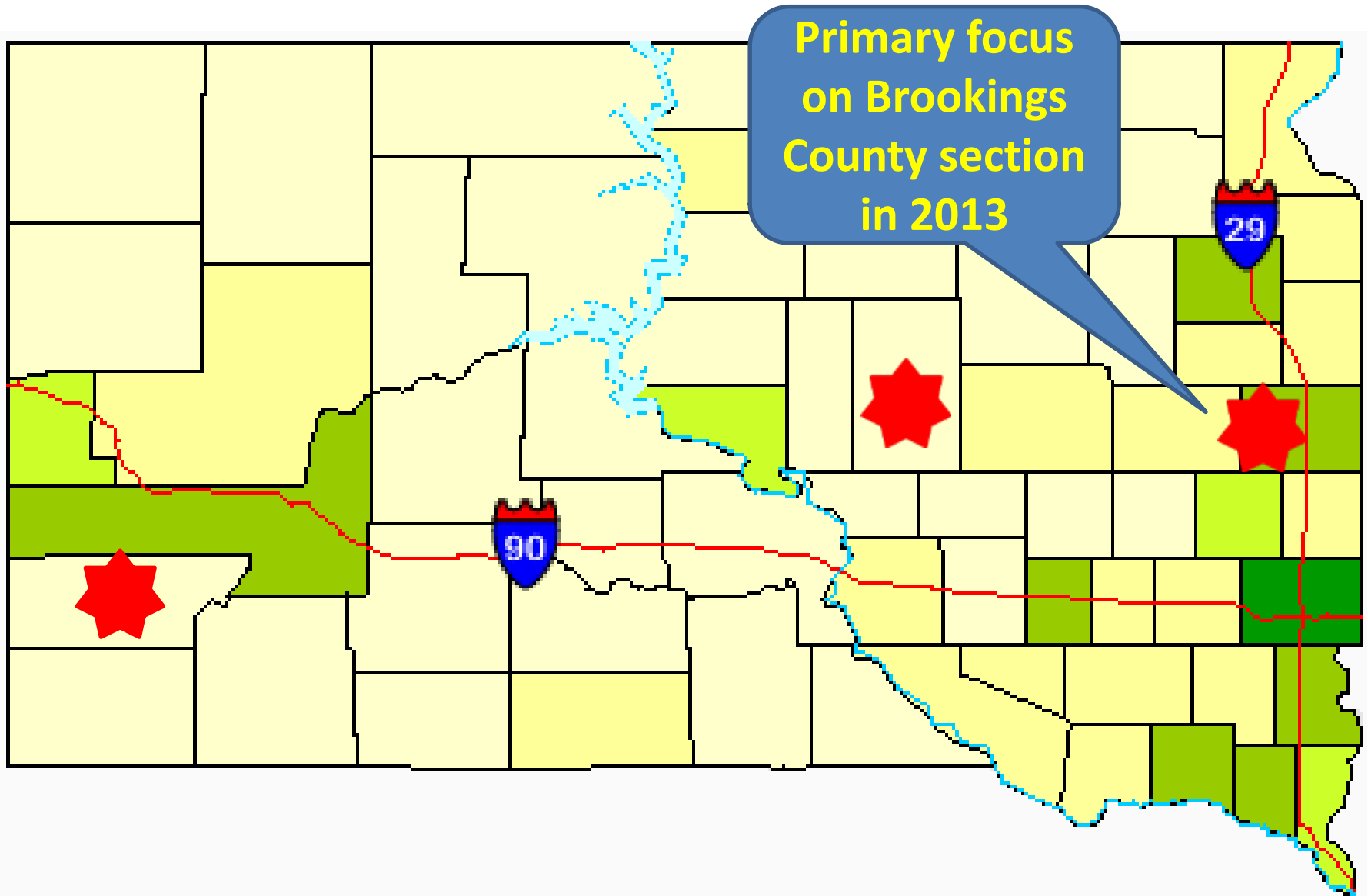
Reason for Project

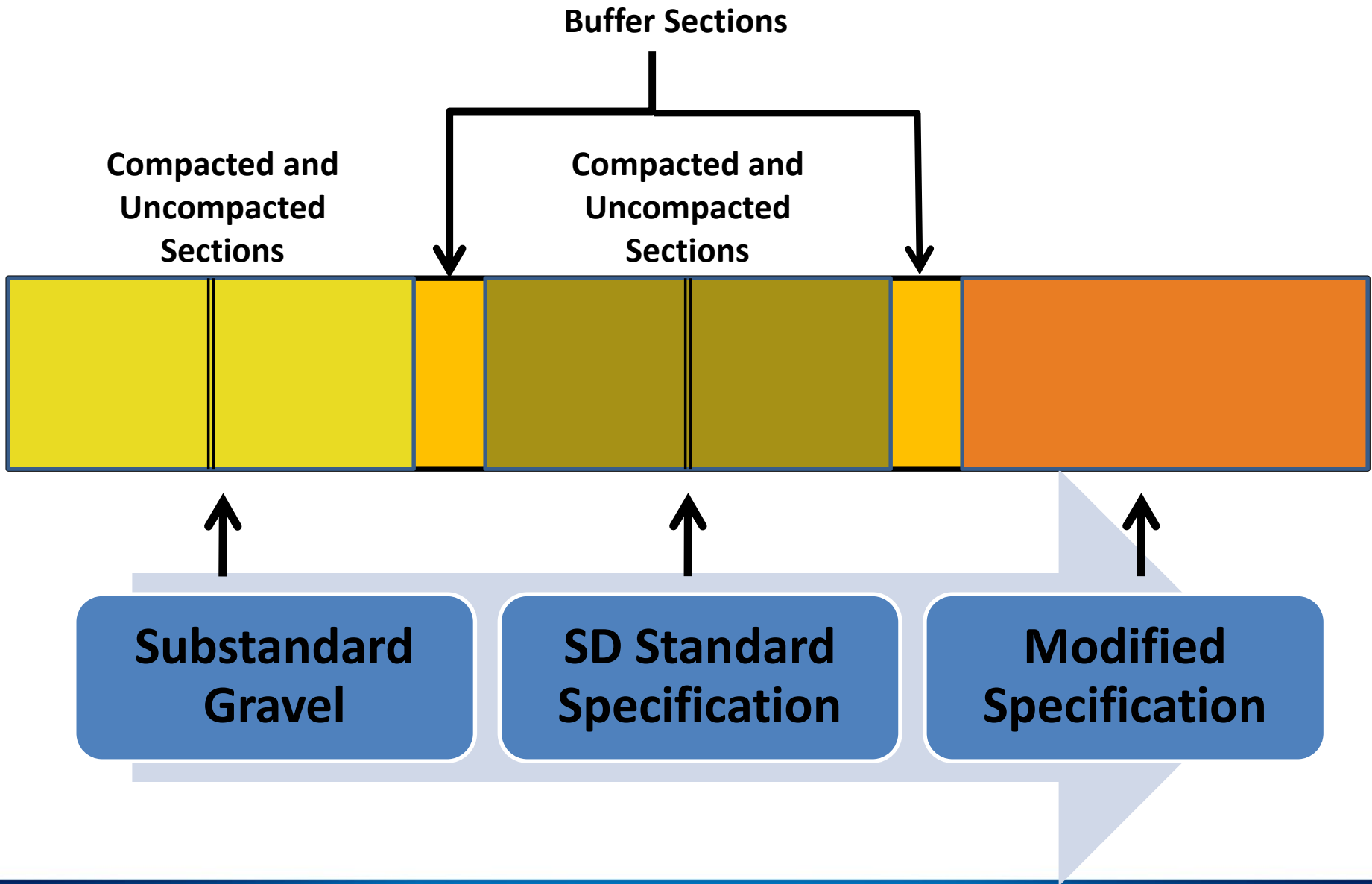
- More than 75% of local roads in SD are unpaved – managing them is a challenge!
- Biggest complaints from public are:
 - rough condition (generally from corrugation)
 - “washboard” in surface)
 - too much loose aggregate on the surface makes it hard to control a vehicle.
- **How critical is gravel quality to this and how does it affect total cost of maintenance?**

Focus of Test Project

- Primary focus is on effect of gravel quality on life-cycle cost of gravel road maintenance
- Three types of gravel used in study:
 1. **Substandard but commonly used:** meets no spec except top size control – 1” minus.
 2. **Barely meets** SDDOT Gravel Surfacing Spec: percent passing #200 sieve is low and/or plasticity index (PI) at bottom of range at 4
 3. **Modified to meet SDDOT Spec:** higher minimums of 10% passing #200 sieve and PI at 7.

Three test sections were built:





Each section was built with three to four inches of new gravel after existing surface was prepared and shaped. Compaction/non compaction comparison as well.



One of the biggest challenges was finding gravel that meets the modified SDDOT Specification: “Shall have minimum plasticity index (PI) of seven”. (Even higher minimum was considered in project planning)

One way to meet modified spec – blend different material from separate sources



This was done on one section in Brookings Co and one section in Custer Co



Is this the future?

More blending or “manufacturing” to get high quality gravel
– processing from a natural clay source here:



Road mixing natural clay to get a high quality surface gravel





Please
note this
area



Some sections showed contrast in performance quickly due to gravel quality

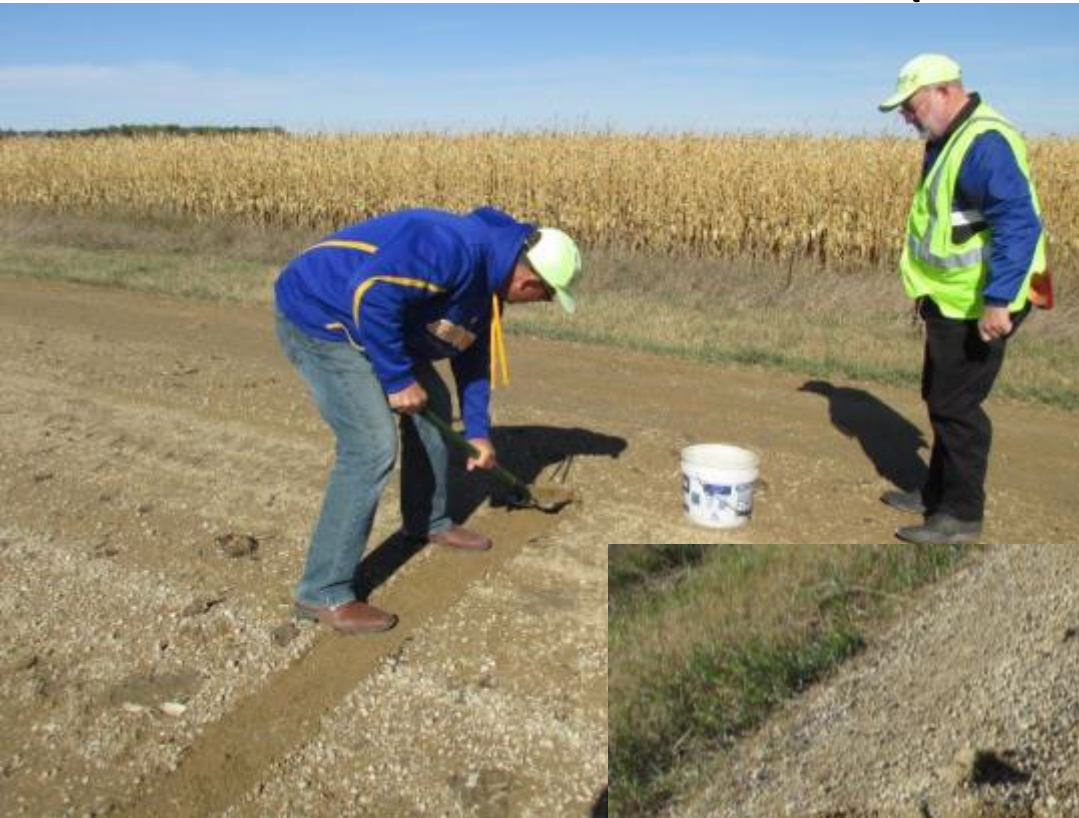
Custer County Test Sections



Current Status of Project

- SDLTAP has accumulated photo documentation on all sections over the past two years.
- Measurement and documentation has been done on these distress types in 2012 & 2013:
 1. Accumulation of loose aggregate (float)
 2. Changes in top width from time of construction
 3. Presence of corrugation (washboard) on surface
 4. Change in roadway crown

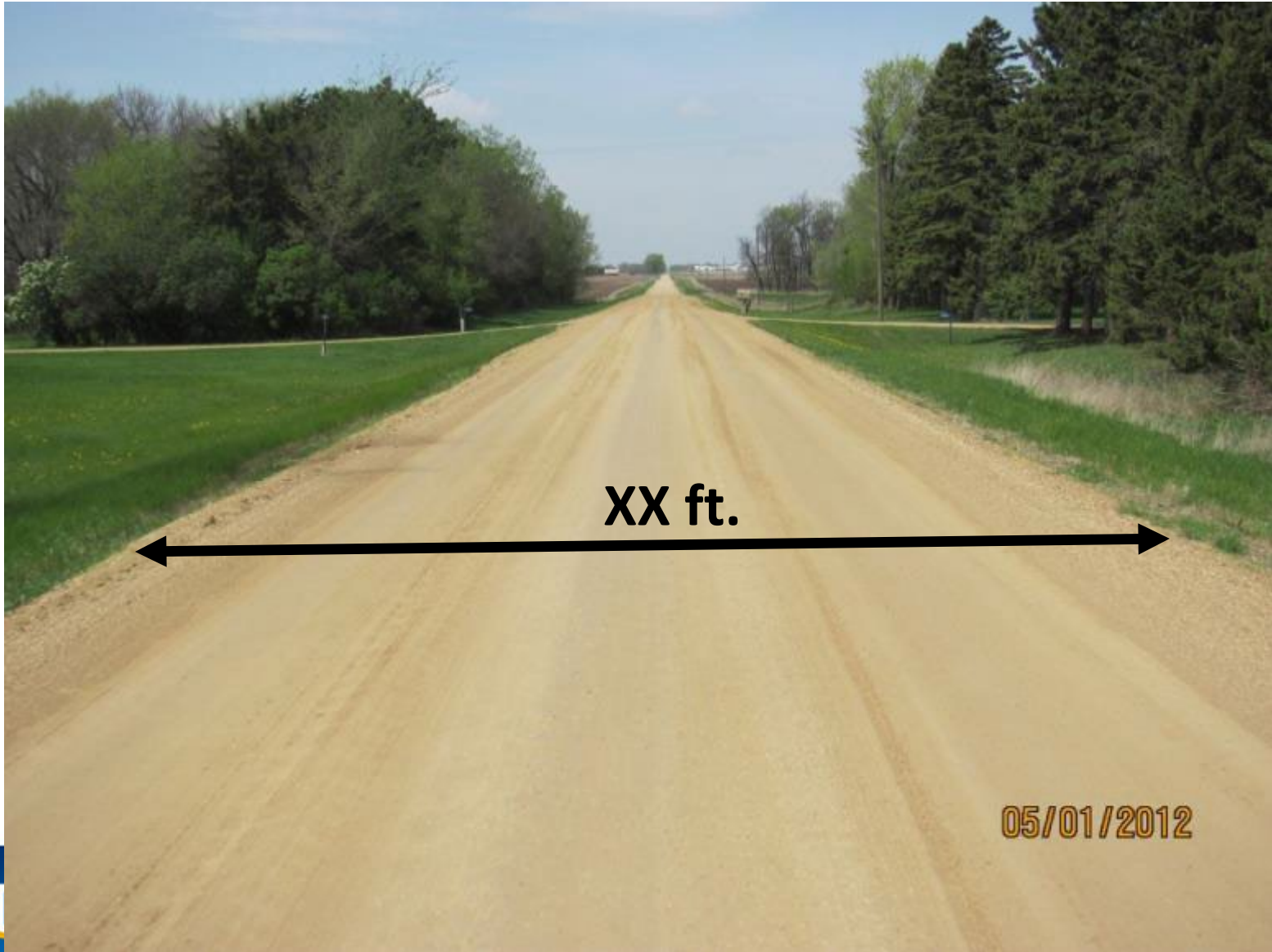
The float test (loose aggregate)



Simply remove loose aggregate from a 10 inch cross section, weigh it and convert that to a one-mile section



Change in top-width is measured on traveled way – hinge point to hinge point



Corrugation (washboard):
Hard to quantify in extent,
fairly easy to measure severity



Difference in 2012 & 2013 maintenance seasons:

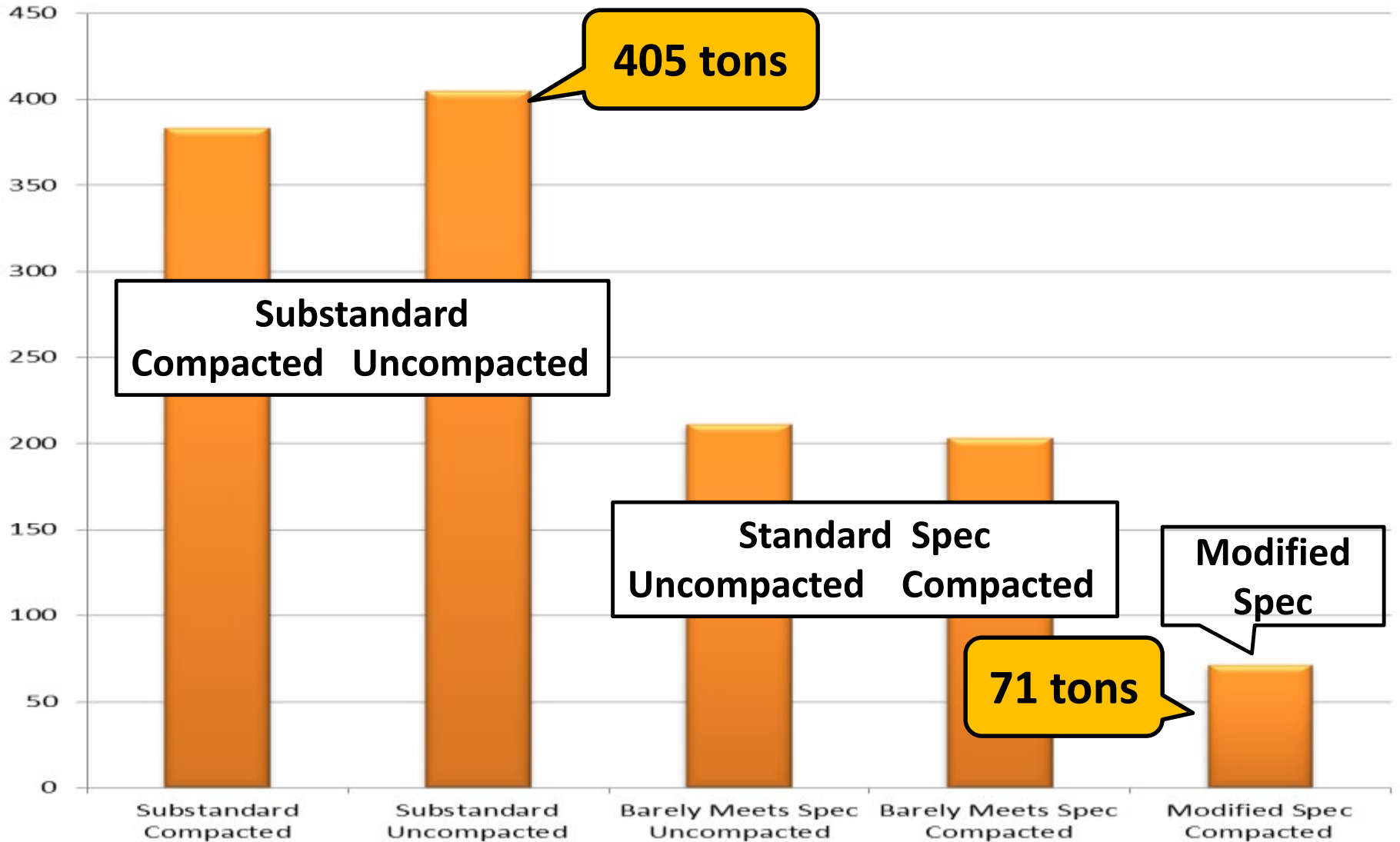
Station

SD-BK-1

Date	Precip
10/01/2013	
10/02/2013	
10/03/2013	
10/04/2013	
10/05/2013	
10/06/2013	
10/07/2013	
10/08/2013	
10/09/2013	
10/10/2013	
10/11/2013	
10/12/2013	1
10/13/2013	0
10/14/2013	1
10/15/2013	
10/16/2013	
10/17/2013	
10/18/2013	47 *
10/19/2013	03
10/20/2013	
Totals :	2.94

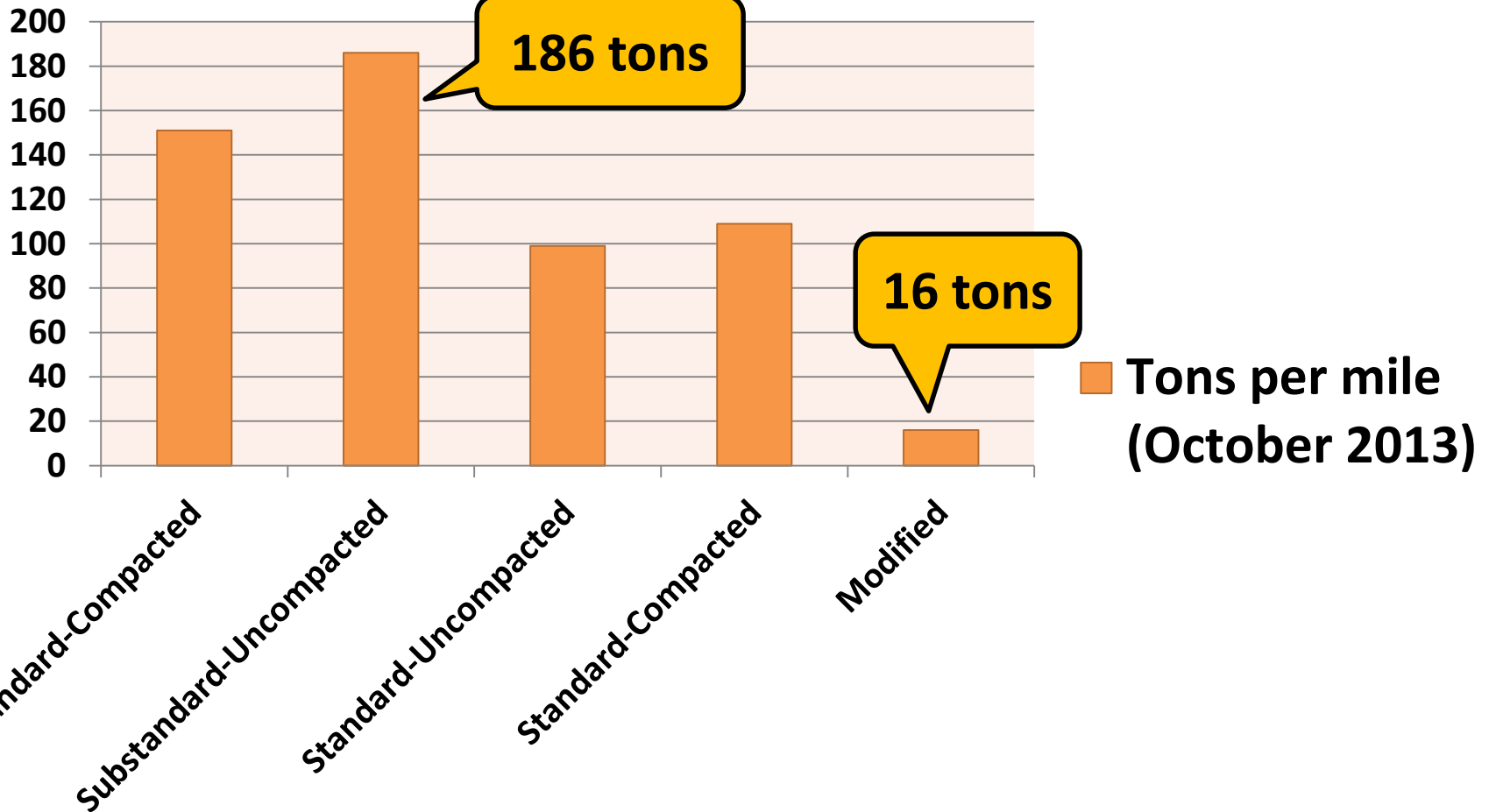
Cooler, wetter season in 2013 – 2.94 inches of rain in previous 20 days – most of that in three days prior to the last test.

Brookings Section – Loose Aggregate 2012

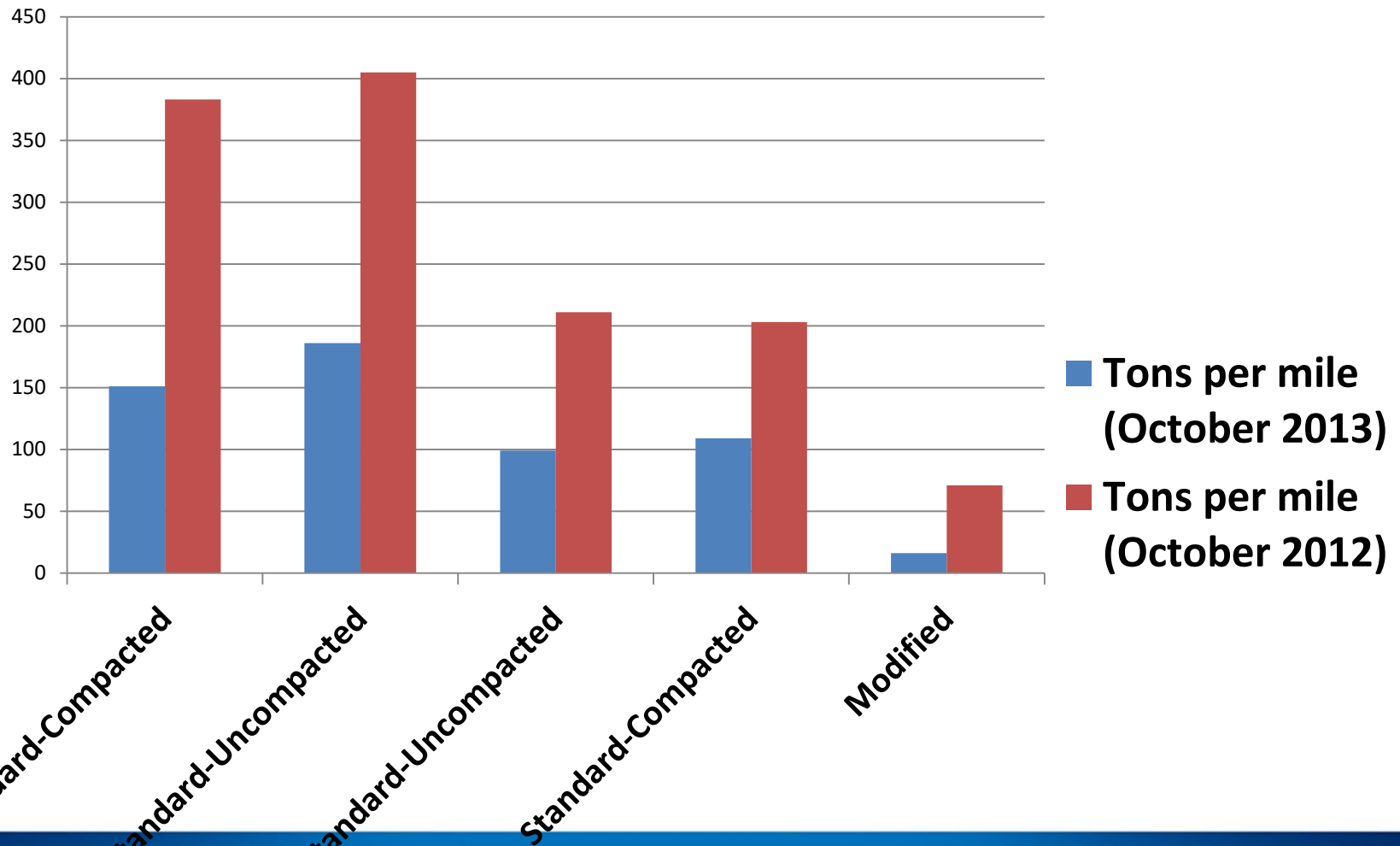


Brooking Section – Loose aggregate 2013

Tons per mile (October 2013)



Loose aggregate comparison 2012 & 2013



Corrugation (Dashboard)

- No corrugation observed on any sections meeting at least minimum standard specification.
- However, substandard section had the beginning of light corrugation only two days after blade maintenance after nearly three inches of rain.

Change in Roadway Surface Width

Constructed Width – 21.5 ft on all sections

Constructed Width – Modified Section

Current Width – Oct 2013

Constructed Width – Standard Spec Section

Current Width – Oct 2013

Constructed Width – Substandard Section

Current Width – Oct 2013

Current width ranges from 22 ft on modified section (top bar) to 25.25 ft on substandard section (bottom bar)

Substandard section – aggregate has moved outward over 4 ft since construction



Modified section has moved outward only six inches since construction



View of Substandard section – 10-18-13



View of Modified section – 10-18-13



Does the modified section rut in wet weather? No, virtually no rutting observed.



**Any traffic on
this road?**



Concluding Points

- Meeting basic SDDOT standard surface gravel specification reduces loose aggregate by 1/3 to 1/2.
- Widest differential was in Brookings County near end of corn harvest in 2012 with 405 tons of loose aggregate on substandard section to only 71 tons on modified section.
- No corrugation ever observed on standard or modified material.

Concluding Points (Con't)

- Most interesting fact thus far: Brookings has done blade maintenance up to four times on substandard section to only once on modified!
- A negative aspect: we are getting a lot of push-back from aggregate producers who would prefer to produce as they always have – no close control of % passing the #200 sieve and no attention to the plasticity index.

Maintenance Challenges After Construction or Rehabilitation:

**We have problems due to excessive
precipitation???**



**Nearly 200 inches
average annual
rainfall**



**10 inches average
annual rainfall**



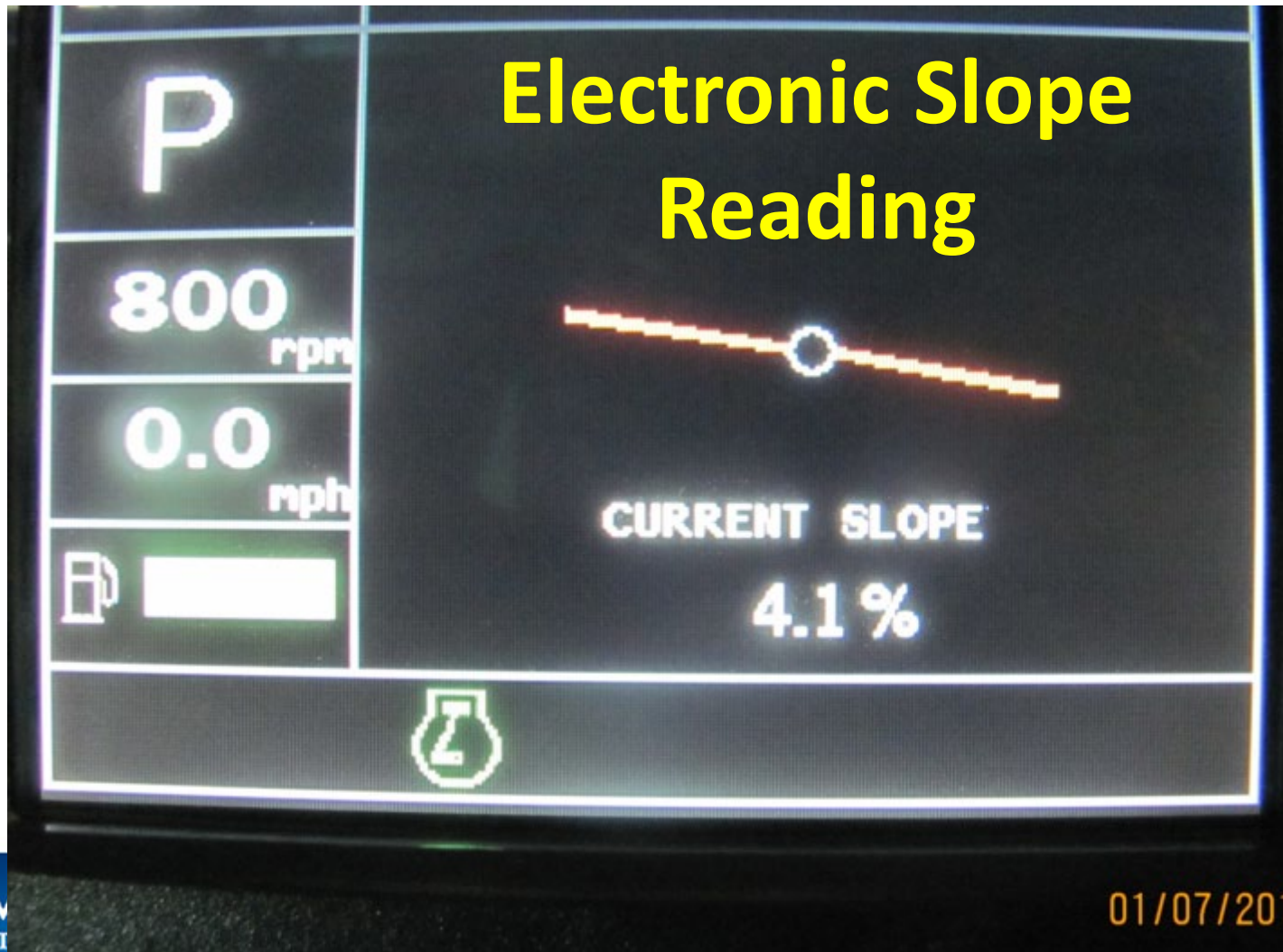
Maintaining no crown



A crown gauge is helpful



In the motorgrader cab: On-board electronics are coming to the market very quickly



Slope Control systems on motorgraders are a great aid in construction and rehabilitation

SIMPLE DISPLAY, FACTORY CALIBRATED SYSTEM



**Electronics only work if the operator
accepts it!**



Poor surface drainage

Good surface drainage



**Crown should be near $\frac{1}{2}$ inch per ft
(4% drop on the cross slope)**



**Example: 24 ft. roadway width should have near 6
6 inches over 12 feet, 6 inches of crown per side**

The Next Challenge – High Shoulders!



Reasonably good cross section on low volume road with poor horizontal and vertical alignment



Some thoughts on roads with severe horizontal and vertical alignment problems



Drainage is critical



Just as critical is surface aggregate quality



Most of the surface is tightly bound here



Surface aggregate has good overall gradation and relatively small top size.



Virtually no corrugation on day of observation



Recent roadway reshape is very good

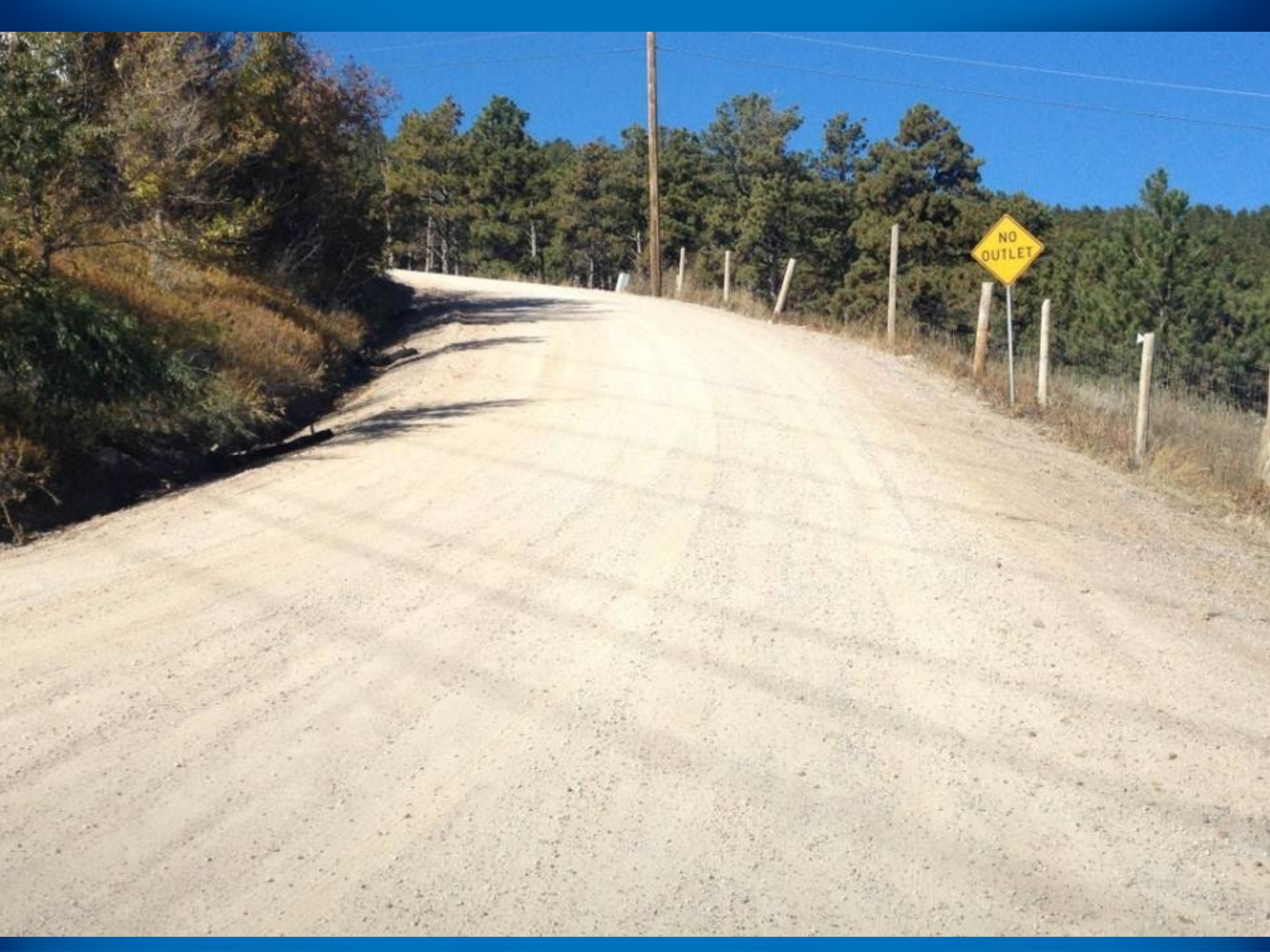


Drainage run-out to carry water away from road with erosion control – good practice.



Good culvert installation under driveway





NO
OUTLET

Case Study from Meade County, SD Experience with Alternatives to Paving

Information from:

Mr. Ken McGirr

Meade County Highway Supt

Sturgis, SD

- **Elk Vale Road**

- **Located directly east and north of Rapid City**
- **Serves a growing area just off of exit 61 on Interstate Highway 90**
- **Classification: Rural Major Collector**
- **Became impossible to maintain as gravel surface**

Recent Traffic Count Breakdown

- Northbound

– 12/04/2012	299 total vehicles	22 trucks
– 12/05/2012	319 total vehicles	28 trucks
– 12/06/2012	317 total vehicles	22 trucks

- Southbound

Average 635 vehicles per day and average 103 trucks per day (16% of total volume)

- Total*

– 12/04/2012	610 total vehicles	91 trucks
– 12/05/2012	658 total vehicles	120 trucks
– 12/06/2012	636 total vehicles	98 trucks

*Meade County count tallied over 700 vehicles in earlier count with 25% trucks

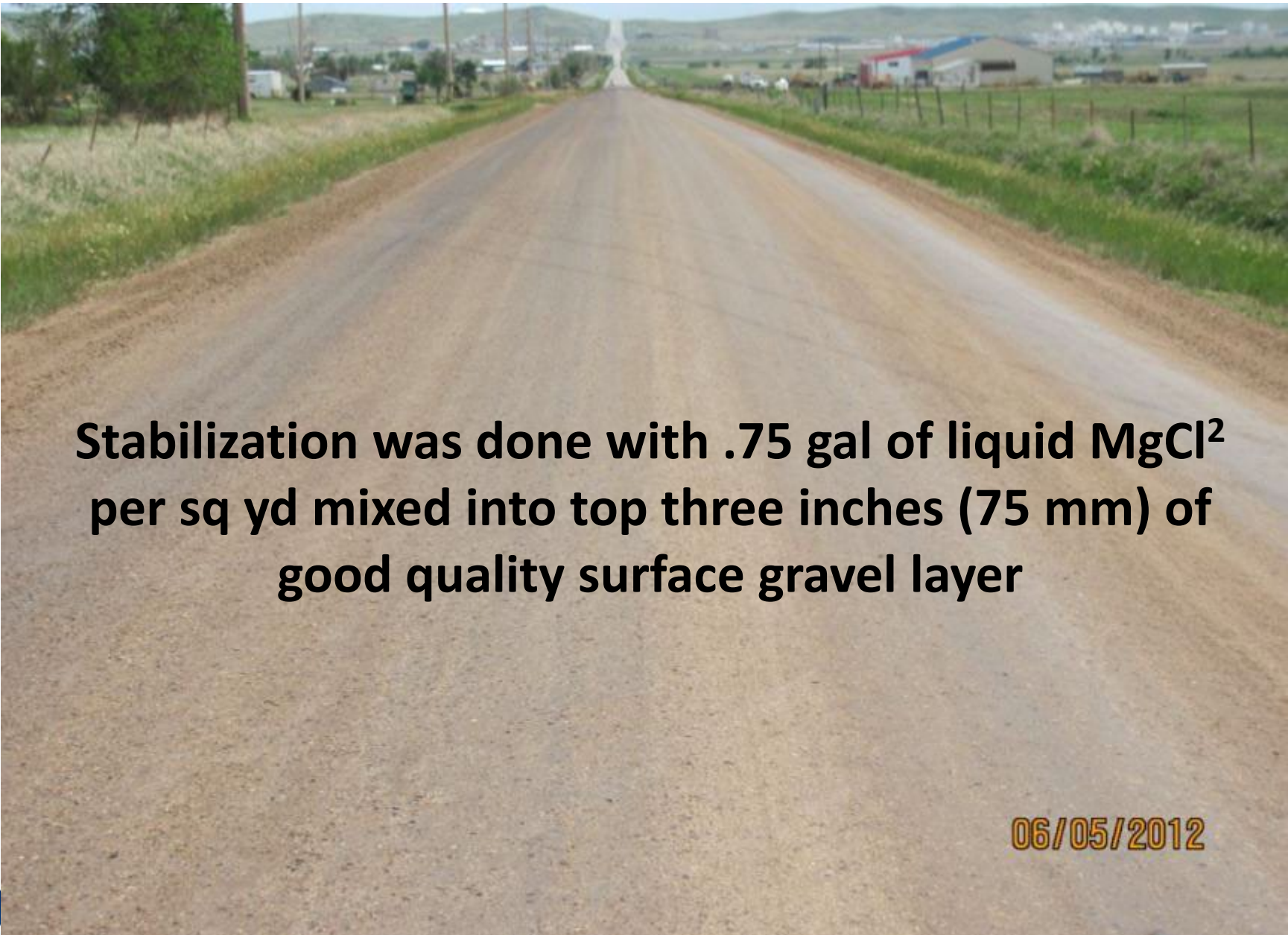
A difficult area for system-wide road management – Multiple jurisdictions, etc.

Originally constructed in May, 2011. Excellent performance after first year



Close-up view of stabilized surface






Stabilization was done with .75 gal of liquid $MgCl^2$ per sq yd mixed into top three inches (75 mm) of good quality surface gravel layer

06/05/2012

No significant loose aggregate and no corrugation even on 7% grade.





No blade maintenance was done between construction in summer of construction season (Year 0) and surface retreatment in summer of following year!

06/05/2012

Phone call from citizen – “If you had enough money to pave this road, why didn’t you save enough to put striping on it”

06/05/2012

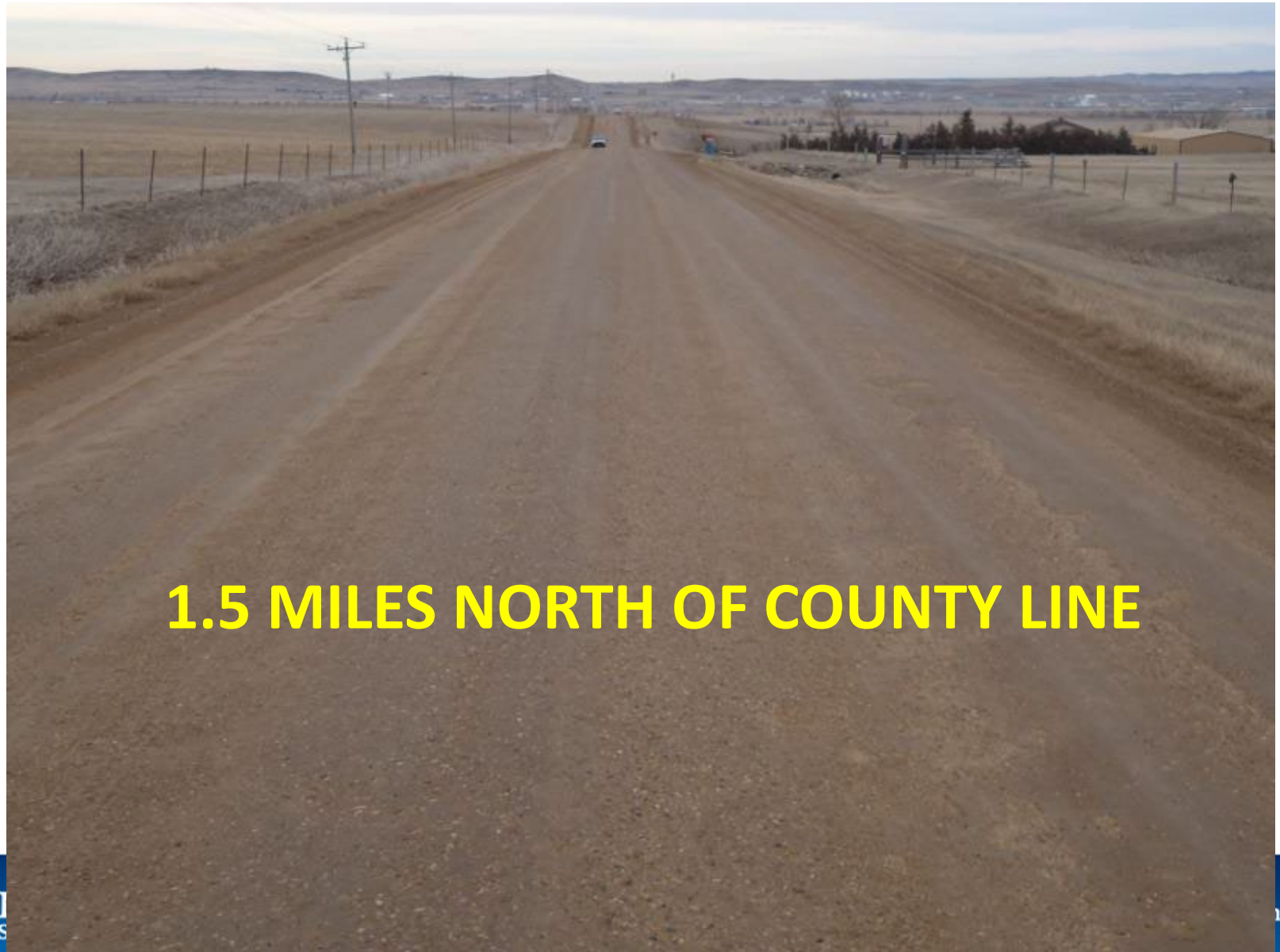
End of season condition assessment



Skid marks from recent incident, 1 year later



Observation February, 1 year later...



1.5 MILES NORTH OF COUNTY LINE

Same location – left shoulder



Same location – right shoulder





SOUTH BOUND VIEW OF HILL – ROAD
CENTER – APPROX 7% GRADE

COMPARISON TO UNTREATED SECTION: 1 MILE NORTH OF TREATED SECTION



Wrap-Up Discussion:

Issues contributing to historically poor performance of roads in the network...

Issues contributing to historically poor performance of roads in the network...

1. Using unsuitable materials?
2. Lack of on-site investigation prior to construction?
3. Full scope of the project were not well defined?
4. Limiting scope to addressing only the most serious drainage deficiencies?
5. Improper shaping of the roadbed and inadequate compaction?
6. Poor contract administration: Limited leadership and governance?
7. Few aggregate sources, some were not even tested, and those that were, may not have been compliant?
8. Diversion of road maintenance funding for other administrative priorities?

A little about training

- **A great need in our industry**
 - **Management level**
 - **Field supervisors**
 - **Operators**

Management Training

- **Clear communication on expectations must be conveyed to field staff.**
- **Does everyone have the same goals?**
- **Is management too preoccupied with the primary roads?**
- **Gravel roads become very low priority and consequently reach failed or near failed condition before work is done?**

Field Supervisor Training

- **May not understand the right geometry needed on a gravel road (different than pavement).**
- **Consequently do not know how to convey to operators (in-house or out sourced) what is needed for good maintenance.**
- **Supervisors and operators develop adversarial relationship – the team breaks down!**

Operator Training

- **Too often no training given on desired roadway shape (geometry) and bad habits are developed.**
- **Little or no mentoring by skilled operators who could communicate what they know.**
- **Great lack of training in our technical colleges or trades training centers for this field.**
- **No recognition for doing a good job!**

Q: What do you see?



Q: What do you see?



Q: What do you see?



Q: What do you see?



Q: What do you see?





**Get ready to face the challenges
of maintaining gravel roads in
the future!**

Good Luck and Thank You!